

**RESOLUTION OF THE  
WHITE MOUNTAIN APACHE TRIBE OF THE  
FORT APACHE INDIAN RESERVATION**

**WHEREAS,** the Indian Health Service desires to enter into a Memorandum of Agreement with the White Mountain Apache Tribe in furtherance of a project for the installation and improvement of sanitation facilities for 6 HUD quadplexes and 28 other new and renovated homes; and

**WHEREAS,** upon completion of such service by the Indian Health Service, the sanitation facilities will be transferred to the Tribe or individual home owner as appropriate; and

**WHEREAS,** such facilities are needed for the Fort Apache Indian Reservation and benefits derived from such facilities will far offset any damages that may occur from the land utilized.

**BE IT RESOLVED** by the Tribal Council of the White Mountain Apache Tribe that it hereby declares its desire to enter into a Memorandum of Agreement for sanitation facilities including the waiver of damages for rights-of-way.

**BE IT FURTHER RESOLVED** by the Tribal Council of the White Mountain Apache Tribe that it hereby authorizes the Tribal Chairman to enter such Memorandum of Agreement as approved by the Tribal Council.


**BE IT FURTHER RESOLVED** by the Tribal Council of the White Mountain Apache Tribe that the Chairman and Vice Chairman are hereby authorized to sign all future documents pertaining to this resolution and the subject matter thereof.

The foregoing resolution was on February 02, 1995, duly adopted by a vote of ten for and zero against by the Tribal Council of the White Mountain Apache Tribe, pursuant to authority vested in it by Article IV, Section 1 (a), (b), (i), (j), (t) and (u) of the Constitution of the Tribe, ratified by the Tribe September 30, 1993, and approved by the Secretary of the Interior on November 12, 1993, pursuant to Section 16 of the Act of June 18, 1934 (48 Stat. 984).

**RECEIVED**

FEB 10 1995

FORT APACHE INDIAN AGENCY  
CANTONMENT, ARIZONA

  
Chairman of the Tribal Council

  
Secretary of the Tribal Council

MEMORANDUM OF AGREEMENT  
BETWEEN  
THE INDIAN HEALTH SERVICE  
AND  
THE WHITE MOUNTAIN APACHE TRIBE  
FORT APACHE INDIAN RESERVATION  
NAVAJO, APACHE & GILA COUNTIES, ARIZONA

PROJECT NO. PH 95-983  
PUBLIC LAW 86-121

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES  
PUBLIC HEALTH SERVICE  
INDIAN HEALTH SERVICE  
PHOENIX AREA OFFICE

DECEMBER 1994

MEMORANDUM OF AGREEMENT  
BETWEEN  
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AND  
THE WHITE MOUNTAIN APACHE TRIBE  
FORT APACHE INDIAN RESERVATION  
NAVAJO, APACHE & GILA COUNTIES, ARIZONA

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PUBLIC LAW 86-121

DATE OF AGREEMENT:  
December 1994

THIS AGREEMENT is made between the Indian Health Service, acting through the Director, Phoenix Area Indian Health Service, hereinafter referred to as IHS, Department of Health and Human Services (HHS), under and pursuant to the provisions of Public Law 86-121 (73 Stat. 267), and the White Mountain Apache Tribe, Fort Apache Indian Reservation, Navajo, Apache and Gila Counties, Arizona, hereinafter called the Tribe, acting through the Tribal Chairman.

WHEREAS, the Tribe desires to obtain satisfactory water supply and adequate waste disposal facilities for 52 new and/or renovated houses scattered throughout the Fort Apache Indian Reservation, and

WHEREAS, the Tribe, acting through the Tribal Chairman, submitted a project proposal to the IHS, dated November 16, 1994, requesting assistance under Public Law 86-121 in the construction of water supply and waste disposal facilities for the 52 scattered new and/or renovated houses on the Fort Apache Indian Reservation, and

WHEREAS, the IHS desires to assist in the construction of water supply and waste disposal facilities for the 52 scattered houses on the Fort Apache Indian Reservation, as a means of improving the health of the residents, and

WHEREAS, the Tribe has reviewed and concurs with the provisions of the attached Project Scope.

NOW THEREFORE, in order to carry out the project as set forth in the attached Project Scope entitled "...Sanitation Facilities Construction..", and dated December 1994, the parties mutually agree that:

**TRIBAL LANDS**

1. The Tribe hereby grants permission for the IHS and its representatives to enter upon or across tribal lands for the purpose of carrying out the project outlined in the attached Project Scope and provided for in this Agreement and further agrees to waive all claims which may arise by reason of such entry upon tribal lands, except those that may be recognized under the Federal Tort Claims Act.

2. The Tribe will obtain all rights-of-way and easements on or over tribal lands as in the judgment of the IHS may be necessary for the provision and operation of any facilities provided for in this Agreement and further agrees to waive any claims which may arise by reason of such entry upon tribal lands.
3. The Tribe will provide, without charge to the IHS, all tribal land necessary for the construction of the facilities as provided for in the Project Scope.
4. The IHS shall consult with the Tribe regarding excavations that may result in inadvertent discovery of human remains in accordance with the Native American Graves Protection and Repatriation Act and related Regulations, 43 CFR Part 10. This Agreement shall serve as official notice to the Tribe that the proposed sanitation facilities construction may result in inadvertent discoveries, and that any such discoveries shall be subject to the above Regulations, including consultation between the IHS and the Tribally designated cultural resources representative and disposition of human remains or related cultural items. If the Tribe is administering construction of the sanitation facilities, through a Tribal contract or force account, it shall assume full responsibility for compliance with 43 CFR Part 10.

#### HOMES SERVED

5. The Tribe shall provide a prioritized list of Indian homes to be served under this project. Changes or deletions of homes may be made by the Tribe at any time prior to actual construction providing that such changes are made in writing by the appropriate tribal official. All homes must be found to meet eligibility and feasibility criteria established by the IHS. The actual homes to be served under this project will be determined by the IHS from the applications submitted by the Tribe.
6. The Tribe shall assure and provide for, at no cost to the IHS, water and sewer lines to be extended to a point five feet outside homes approved for service and proper winterization of homes, including skirting for mobile homes, to protect facilities from freezing.
7. The IHS shall make final determinations and notify the Tribe on whether individual participants and sites qualify for sanitation facilities, taking into account the recommendations by the Tribe.
8. If additional participants are to be served, a letter amendment to this Agreement is required by IHS and the Tribe prior to any additional construction. This amendment will describe the numbers and types of additional services to be

provided, and the maximum additional contribution, if any, to be made by IHS.

9. The IHS reserves the right to delete from the project any home for which eligibility requirements have not been met by September 1, 1995, and to withdraw from the project any or all funds intended to serve those homes.

#### IHS CONTRIBUTIONS

10. The IHS will provide without charge to the Tribe:
  - a. Technical assistance with contract administration, construction inspection, supply and materials purchase, construction staking (if applicable), and the preparation of plans and specifications;
  - b. All materials, supplies, equipment, and labor for the installation of the facilities as provided for in the attached Project Scope, and not otherwise provided for in this Agreement; and
  - c. The instructions as to the proper utilization, maintenance, operation, and protection of the facilities provided for herein.
11. The IHS shall contribute to the Tribe an amount not to exceed \$424,000 for administration and construction of the proposed facilities. The IHS Area Director may increase this amount subject to the availability of funds, and will notify the other parties in writing of any changes. The exact amount to be contributed shall be the sum of the following items:
  - a. Actual cost of construction contracts;
  - b. Contract administrative support fee to be paid to the Tribe in lieu of indirect costs. This fee is to cover a portion of the cost of administering construction contracts under the project. The contract administrative support fee shall be as follows:

<u>Contract Amount</u>	<u>Administrative Fee</u>
\$0 to \$25,000	Four percent of the contract amount.
\$25,000 to \$200,000	\$1,000 plus three percent of the contract amount in excess of \$25,000.
Above \$200,000	\$6,250 plus two percent of the contract amount in excess of \$200,000.

- c. Direct costs such as printing, copying, advertising, and accounting fees may be paid if approved in advance by the IHS Director, Division of Sanitation Facilities Construction.
12. The IHS contributions to the Tribe shall be made on a quarterly basis in amounts approved by the IHS District Engineer based on cost estimates for construction projected during the upcoming quarter. Supplemental requests for contributions may be made should costs exceed the quarterly estimate. Any funds contributed and not expended within a given quarter shall be applied toward the next quarterly estimate and the contribution adjusted accordingly.
  13. The IHS will release contributions to the Tribe as provided for in Paragraph 11 of this Agreement, upon:
    - a. Execution of this Agreement by all parties;
    - b. Receipt of written request from the Tribe for the required funds;
    - c. Certification from the IHS Project Engineer that the amount of funds requested is required to make timely payments in accordance with the project budget for the supplies, materials, equipment, and services being obtained under the provisions of this Agreement; and
    - d. Approval by the IHS Area office.

#### REPRESENTATIVES

14. The Tribe will provide one or more representatives to coordinate the conduct of tribal participation under this Agreement, including active promotion of attendance of Indian beneficiaries at meetings; obtaining consent of each participating Indian family on forms furnished by the IHS; obtaining cooperation of tribal members in the fulfillment of labor responsibilities assumed by the Tribe under this Agreement; and attendance at the final inspection.
15. The IHS Project Engineer shall coordinate IHS participation in the Project.

#### TRANSFER OF TRIBALLY OWNED FACILITIES

16. All parties understand that the facilities constructed (including equipment, land, and supplies purchased) under this Agreement with IHS contributed funds are at no time the property of the IHS, but rather belong to the Tribe, which shall operate and maintain such facilities properly, until or unless transferred to other parties.

17. Because the IHS will not at any time own the facilities constructed, no formal transfer agreement may be necessary. IHS may develop a transfer agreement or, in lieu of a transfer agreement, the IHS will notify the Tribe by registered mail when IHS participation in the project is complete.
18. The Tribe shall transfer on-site water and waste facilities to individual homeowners. Upon completion of the construction, the homeowners will become responsible for operation and maintenance of the facilities. Facilities constructed under this Agreement at all times belong to the Tribe until transferred to individual homeowners or other parties.

#### OPERATION AND MAINTENANCE FEES AND ORDINANCES

19. The Tribe will establish connection fees and user rates and collect such charges from individuals served by the system to obtain the revenue necessary to sustain the operation, maintenance, and repair of the community water supply and sewerage systems. As an alternative, the Tribe may provide this revenue from another source.
20. The Tribe agrees to enact and enforce appropriate ordinances or regulations governing:
  - a. Connection to the community water supply and sewage systems by the residents of the Fort Apache Indian Reservation;
  - b. The methods and materials to be used in making connections to the community water supply and sewage systems in a safe and sanitary manner; and
  - c. The continued operation, maintenance, and repair of individual water supply and waste disposal facilities in a safe and sanitary condition by the persons served thereby.

#### PROJECT SCHEDULE

21. It is important that the installation of the water supply and waste disposal facilities provided for herein be completed as soon as is practicable in accordance with the schedule of the IHS project engineer.
22. In the event that actual construction of this project cannot be initiated for any reason by December 31, 1995, the IHS reserves the right to cancel the project and use the designated project funds for other projects which lack impediments to prompt construction. If the condition which impeded construction is resolved following such

cancellation, the IHS will give high priority to funding the project from appropriated sanitation facilities funds available at the time or from future appropriations for sanitation facilities.

#### PROVISIONS FOR TRIBAL PROCUREMENT

23. The Tribe shall provide for construction through its procurement system of all water and sewage facilities described in the Project Scope and shall procure the facilities in accordance with this Agreement and in compliance with applicable Federal requirements.
24. The Tribe shall submit to the IHS, for review and approval before advertising, all proposed solicitations and shall make such adjustments in the solicitations as determined necessary by IHS.
25. The Tribe shall develop and submit to IHS for approval a proposed construction contract, based on bids received, for construction of sanitation facilities to be installed. The IHS Director, Division of Sanitation Facilities Construction, Phoenix Area, must approve in writing any construction contract in excess of \$25,000 before it can be awarded.
26. Major modifications to the construction contract (such as adding facilities not included in the Project Scope or requiring additional project funds) shall not be executed without written approval by the IHS Associate Director, Office of Environmental Health and Engineering, Phoenix Area.
27. The Tribe shall procure construction of the facilities in conformance with Chapter 6, section 6.2 of the IHS "Guidelines for Utilization of the Memorandum of Agreement, May 1990" and Phoenix Area OEH Guideline 2-51. Some, but not all, of the requirements included in these provisions are listed below:
  - a. The Tribe shall use a system of contract administration that ensures performance by its contractors in accordance with the terms and conditions of the contract and compliance with OMB Circular A-102 as adopted by DHHS in 45CFR92;
  - b. Tribal procurement documents shall provide for the right of the IHS to inspect sanitation facilities installed to insure they meet minimum IHS standards. The procurement documents shall also note that the IHS inspector does not have authority to modify the contract or issue direction to the contractor.



- c. No employee, officer, or agent of the Tribe shall participate in the selection, or in the award, or in the administration of a federally assisted contract if a conflict of interest, real or apparent, would be involved;
  - d. Tribal officers, employees, and agents will neither solicit nor accept gratuities, favors, or anything of monetary value from contractors or potential contractors;
  - e. All supply and construction contracts in excess of \$2,000 must be made by competitive solicitation;
  - f. All construction contracts in excess of \$2,000 must include labor provisions which comply with the regulations of the U.S. Department of Labor for federally assisted construction contracts, including the requirement for Davis-Bacon wage rates;
  - g. All construction contracts in excess of \$25,000 must include contractor bonding requirements, unless specifically waived by the IHS Director, Division of Sanitation Facilities Construction; and
  - h. All construction contracts in excess of \$10,000 must include clauses requiring compliance with the "Equal Employment Opportunity" Executive Order 11246.
28. The IHS will, at the request of the Tribe, provide oversight and technical assistance on contractor submittals, progress payments, change order requests, and other project related information submitted by the tribal contractor and make recommendations to the Tribe.
29. The IHS shall provide construction inspection services to the Tribe. The IHS inspector shall not have the authority to modify the contract or provide direction to the contractor.
30. The IHS and Tribe shall inspect all sanitation facilities constructed through Tribal procurement to insure construction meets minimum IHS standards. Following construction inspection, the IHS will advise the Tribe on whether the construction meets the IHS interpretation of the contract requirements.
31. At no time during the project will the Tribe represent the IHS nor will the IHS represent the Tribe in contract administration matters.

### TRIBAL FINANCIAL MANAGEMENT STANDARDS AND PROCEDURES

32. The Tribe shall provide the following features in its financial management system:
  - a. The Tribe shall maintain original accounting records which accurately identify the source and application of all project funds it receives. The source documentation shall include canceled checks, paid bills, payrolls, time and attendance records, purchasing documents, and financial records. Accurate, current, and complete project records shall be reported in accordance with other provisions of this Agreement;
  - b. The Tribe shall maintain effective controls and accountability for all cash, real and personal property, and other assets acquired;
  - c. The Tribe shall compare actual tribal expenditures with budgeted amounts for the project; and
  - d. Applicable OMB cost principles (OMB Circular A-87) and the terms of this Agreement shall govern in determining the reasonableness, allowability, and allocability of all costs under the project.
33. The Tribe shall maintain a separate financial account for the project.
34. The Tribe shall submit a projected cash flow schedule. The Tribe and IHS shall minimize the time elapsed between fund transfer and disbursement.
35. Interest in excess of \$100 per year earned on cash advances (Federal funds) must be returned to the IHS in the appropriate project account.
36. Funds for construction projects under an Agreement shall not be borrowed or intentionally invested. Funds from one IHS funded construction project shall not be used for cash flow or other unauthorized purposes or for another IHS funded construction project.
37. Any proposed changes by the Tribe in the project scope and/or budgeted costs must be reviewed and approved by IHS as provided for in the Agreement.

### PROJECT CLOSEOUT

38. The IHS will close out the project when it determines that all applicable administrative actions and all required project work has been completed. The Tribe shall return unexpended funds within 90 days after the completion of the

project construction phase and shall submit a closeout financial report after completion of the project.

39. Except as otherwise provided, project records shall be retained for three (3) years from the project completion date. These records include all financial records, supporting documents, procurement documents, titles, and equipment records; including, but not limited to, time sheets, canceled checks, invoices, and purchase orders. These records shall be made available to the IHS, Inspectors General, or other designated representatives upon request. The Tribe shall be subject to audit in accordance with the requirements of the Single Audit Act.
40. If any litigation, claim, negotiation, audit, or other action involving the records has been started before the expiration of the three year period, the records shall be retained until completion of the action and resolution of all issues which arise from it, or until the end of the three year period, whichever is later.

#### WARRANTIES

41. The Tribe, to the extent economically feasible, will obtain a one year warranty for the Tribe and head of household from the tribal contractors, suppliers, and manufacturers on equipment, work, and supplies provided by them. The IHS shall assist the Tribe or head of household in obtaining the benefits and protection of all warranties on equipment or work provided under this Agreement. In the event of a problem occurring within the first year of installation with the design or construction of installed facilities, equipment, or work not protected by the warranties of the suppliers or manufacturers, the IHS will correct the problem, subject to the availability of funds and staff resources, as determined by the IHS.

#### AGREEMENT DISPUTES

42. The parties to this Agreement agree to resolve all disputes regarding the provisions of this Agreement among the parties through administrative procedures first. If a dispute cannot be resolved locally, the parties to this Agreement agree that the next administrative procedure is an appeals board established at the IHS headquarters level, which will make a recommendation to the IHS Director, who will exercise final authority for the IHS in the administrative review of all disputes.

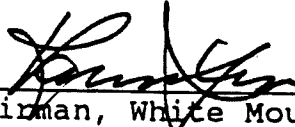
#### AGREEMENT TERMINATION

43. Any party to this Agreement may terminate its relationship with the other Agreement parties prior to project completion upon 30 days notice in writing to all other parties.

IN WITNESS WHEREOF, the parties have subscribed their names:

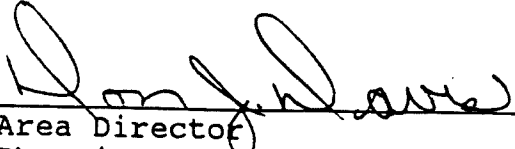
FOR THE TRIBE:

\_\_\_\_\_  
Date

  
\_\_\_\_\_  
Chairman, White Mountain Apache Tribal Council, having been duly authorized to enter into this Agreement on behalf of the White Mountain Apache Tribe, as evidenced by the attached copy of the resolution made by the Tribal Council.

FOR THE INDIAN HEALTH SERVICE:

1.26.95  
\_\_\_\_\_  
Date

  
\_\_\_\_\_  
Area Director  
Phoenix Area Indian Health Service  
Department of Health and Human Services